IMPLEMENTING NATURA 2000 IN THE CZECH REPUBLIC

INTRODUCTION TO THE SITES COVERED BY THE THEMATIC REPORTS

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Contents

1. Intr	oduction	
2. Fra	nce	4
2.1.	The French context	4
2.2.	The Grands Causses	4
2.3.	The forest of Haguenau	
3. Ger	many	10
3.1.	The German context	10
3.2.	The Rhön	10
4. Spa	in	13
4.1.	The Spanish Context	
4.2.	The Regional Context - Navarra	13
4.3.	Alduide pSCI	
5. UK	-	16
5.1.	The UK context	16
5.2.	The New Forest cSAC	16
6. The	wider EU 15 context	

1. Introduction

Within the Phare project 'Implementation of Natura 2000 in the Czech Republic', a series of five reports has been produced covering five main themes, as follows:

- mistakes and problems in Natura 2000 management;
- national sources of Natura 2000 financing;
- conservation management approaches;
- capacity building; and
- transposition and implementation of site management provisions.

The aim of the thematic reports is to identify and make available, concrete, up to date and accessible information on how the 15 'old' EU Member States have approached Natura 2000, including both good and bad practice and lessons learned in the process. In order to do so, the five reports focus on practice in a number of selected sites as follows: the Causses du Quercy and Haguenau in France, the Rhön in Germany, Alduide in Navarra Spain and the New Forest in the UK. The site-based analysis is also placed within the broader context of regional/national experiences and approaches.

This report is a background document which provides a basic introduction to the sites and their regional and national contexts. A general overview of EU-wide progress and issues is provided at the end of the report. The report is based on information provided by a series of country-based reports written by ACER (France), IDRiSi (Spain) and IEEP (Germany and UK), and supplemented by additional information from Ecosystems Ltd.

2. France

2.1. The French context

French territory includes sites in four of the seven biogeographic regions defined under the habitats Directive – the Atlantic, Alpine, Continental and Mediterranean. It is home to 64 per cent of the bird species on Annex I of the birds Directive, and 70 per cent of the 222 types of habitats of Community interest. In December 2004, France had proposed 1,219 sites under the habitats Directive, comprising 4,219,106 hectares (approximately 7.7 per cent of its national territory).

The particularity of the French implementation of Natura 2000 is the requirement for a management plan, or '*document d'objectifs*' (DOCOB) for each Natura 2000 site. This consists of a description of the site (flora-fauna inventories, cultural heritage, etc) and of a definition of the most common means to preserve and adjust the existing site management.

DOCOBs are established under the responsibility of the Prefect of the Department, assisted by a technical operator. A great deal of emphasis is placed on local consultation: a steering committee gathers, under the authority of the Prefect, the partners concerned by the management of the site (local government, farmers, associations, users, etc) or their representatives. The document defines the management orientations and the contractual conservation measures, and indicates, when needed, the statutory measures to implement on the site. Management contracts are established on the basis of the DOCOB.

2.2. Causse du Quercy

For the site located in Causse du Quercy, two specific Natura 2000 sites have been chosen for examination:

- Vallées de l'Ouysse et de l'Alzou; and
- Vallées de la Rauze et du Vers et vallons tributaires.

Both sites are situated in the Natural Regional Park of the Causse du Quercy, in the Lot Department, near the town of Cahors. They have been proposed to the European Commission as Sites of Community Importance (SCIs) in May 2002. The first site has been chosen because the habitats really match the Czech situation. Unfortunately the management plan is just being developed, however, so it will not inform Czech development of management issues. For this reason, a second site has also been studied, where the management plan is in place though not yet implemented.

The 'Vallées de l'Ouysse et de l'Alzou'site covers 2,993 ha, at an altitude of between 100 m and 314 m.



The narrow, steep-sided valleys, in hard Jurassic limestone, locally present remarkable aspects of a canyon. There is a network of hedges and low walls made of stone, which significantly contributes to the biodiversity of open environments. There are also remarkable springs in the Ouysse valley, fed by the third karstic system of France.

The main activity on this site is tourism. Agriculture is also present but not at the same level as on the other site. The major issues will be the excess visitor numbers to the site and the abandonment of the exploitation of agri-pastoral environments of Community interest, due to an abandonment of agriculture.

The following table provides an overview of key habitats, species and issues in the site.

EU	Annex I and Annex II Habitats and Species of	Issues
Code	Community interest	
	*priority	
5110	Stable xerothermophilous formations with Buxus sempervirens on	The discontinuation of farming is the main
	rock slopes(Berberidion p.p.) 5%	management issues at the moment;
5130	Thermo-Mediterranean and pre-desert scrub 5 %	however rock climbing may become a
6210	Semi-natural dry grasslands and scrubland facies on calcareous	problem if numbers increase. The site
	substrates (Festuco-Brometalia) (* important orchid sites) 5 % 'management plan' (document d'ob	
6430	Hydrophilous tall herb fringe communities of plains and of the has only just been adopted and	
	montane to alpine levels 1% implementation is the next priority.	
6510	Lowland hay meadows (Alopecurus pratensis, Sanguisorba	site is relatively uninfluenced by land
	officinalis) 1 %	development and/or infrastructure
8210	Calcareous rocky slopes with chasmophytic vegetation 1 % development.	
8310	Caves not open to the public 1 %	
91E0	Alluvial forests with Alnus glutinosa and Fraxinus excelsior	
	(Alno-Padion, Alnion incanae, Salicion albae)* 1 %	

6220	Pseudo-steppe with grasses and annuals of the Thero-	
	Brachypodietea*	
9180	Tilio-Acerion forests of slopes, screes and ravines*	
1044	Southern Damselfly (Coenagrion mercuriale)	
1060	Large Copper (Lycaena dispar)	
1078	Callimorpha quadripunctaria*	
1092	Freshwater White-clawed Crayfish (Austropotamobius pallipes)	
1088	Cerambyx cerdo	
1083	Stag beetle (Lucanus cervus)	
1304	Greater Horseshoe Bat (Rhinolophus ferrum-equinum)	
1303	Lessor Horseshoe Bat (Rhinolophus hipposideros)	

The **'Vallées de la Rauze et du Vers et vallons tributaires'**site covers 4,820 ha, at an altitude of between 135 m and 360 m.



The preserved group of small valleys with permanent or temporary flow are in Jurassic calcareous and marlo-calcareaous sedimentary formations. The forest floor, widely dominant on slopes, mainly consists of juvenile oak groves with Buxo-Quercetum and by a type of calcicole hornbeam grove. There is a network of hedges and low walls made of stone, which significantly participates in the biodiversity of open environments.

The main activity on this site is agriculture. Sheep breeding is the principal agricultural activity. In a lesser extent some outdoor activities are also present on the site (fishing, hiking, climbing, hunting, etc.). The main problem for the conservation of habitats of Community interest is connected to the abandonment of agriculture, which is very advanced on certain parts of the site (Vallée de la Rauze in particular). The protection of the shelter of bats of Community interest is also a major issue for this site.

The following table provides an overview of key habitats, species and issues in the site.

EU Annex I and Annex II Habitats and Species of Issues
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Code	Community interest	
	*priority	
6210	Semi-natural dry grasslands and scrubland facies on calcareous substrates (Festuco-Brometalia) (* important orchid sites) 19 % Calcareous rocky slopes with chasmophytic vegetation 5 %	The discontinuation of farming and visitor pressure are the main management issues. The setting up of the site's 'management
8210	Thermo-Mediterranean and pre-desert scrub 4 % Lowland hay meadows (Alopecurus pratensis, Sanguisorba	plan' (document d'objective) has only just begun, finalising this is the main priority
5130	officinalis) 3 % Rupicolous calcareous or basophilic grasslands of the Alysso-	and more detail will be established in the process. The site is relatively uninfluenced
6510	Sedion albi* 1 % Pseudo-steppe with grasses and annuals of the Thero-	by land development and/or infrastructure development.
6110	Brachypodietea* 1% Western Mediterranean and thermophilous scree 1%	L
6220	Caves not open to the public 1 %	
8130	Medio-European limestone beech forests of the Cephalanthero-	
8310	Fagion 1 % Alluvial forests with Alnus glutinosa and Fraxinus excelsior	
9150	(Alno-Padion, Alnion incanae, Salicion albae)* 1 % Natural eutrophic lakes with Magnopotamion or Hydrocharition –	
91E0	type vegetation Tilio-Acerion forests of slopes, screes and ravines*	
3150	Water courses of plain to montane levels with the Ranunculion	
9180	fluitantis and Callitricho-Batrachion vegetation	
3260	Stable xerothermophilous formations with Buxus sempervirens on	
5110	rock slopes(Berberidion p.p.)	
1220	European Pond Turtle (Emys orbicularis)	
1041	Oxygastra curtisii	
1060	Large Copper (Lycaena dispar)	
1065	Marsh Fritillary (Euphydryas aurinia)	
1078	Callimorpha quadripunctaria*	
1088	Cerambyx cerdo	
1308	Barbastelle Bat (Barbastella barbastellus)	
1324	Greater Mouse-eared Bat (Myotis myotis)	
1304	Greater Horseshoe Bat (Rhinolophus ferrum-equinum)	
1355	Otter (Lutra lutra)	
1310	Schreiber's Bat (Miniopterus schreibersi)	
1303	Lessor Horseshoe Bat (Rhinolophus hipposideros)	
1305 1831	Mediterranean Horseshoe Bat (Rhinolophus euryale)	
1851	Floating Water Plantain (Luronium natans) Bullhead (Cottus gobio)	
1096	(Lampetra planeri)	

2.3. The forest of Haguenau

The site covers 1,675 ha, at an altitude of between 115 m and 200 m. It was proposed as a SCI in March 1999.



This forest has a particular status: it is undivided, that means that the whole forest belongs, at the same time, to the town of Haguenau and to the ONF (National Office of the Forests). The forest of Haguenau is the unique French example of mixed forests of a middle-European type, with natural hardwood and softwood. The undivided forest of Haguenau is the sixth largest in terms of surface area, and remains preserved from large infrastructures.

The following table provides an overview of key habitats, species and issues in Haguenau.

EU	Annex I and Annex II Habitats and Species of Community interest	
Code	*priority	
9110	Luzulo-Fagetum beech forests 20 %	
9130	Asperulo-Fagetum beech forests 7 %	
9160	Sub-Atlantic and medio-European oak or oak-hornbeam forests of the Carpinion betuli 7 %	
91E0	Alluvial forests with Alnus glutinosa and Fraxinus excelsior (Alno-Padion, Alnion incanae, Salicion	
	albae)* 7 %	
9190	Old acidophilous oak woods with Quercus robur on sandy plains 5 %	
6430	Hydrophilous tall herb fringe communities of plains and of the montane to alpine levels 4 %	
91D0	Bog woodland* 3 %	
91F0	Riparian mixed forests of Quercus robur, Ulmus laevis and Ulmus minor, Fraxinus excelsior or	
	Fraxinus angustifolia, along the great rivers (Ulmenion minoris) 2 %	
6510	Lowland hay meadows (Alopecurus pratensis, Sanguisorba officinalis) 2 %	
6410	Molinia meadows on calcareous, peaty or clayey-silt-laden soils (Molinion caeruleae) 1 %	
6120	Xeric sand calcareous grasslands* 1 %	

1193	Yellow-bellied toad (Bombina variegata)	
1166	Great Crested Newt (Triturus cristatus)	
1083	Stag beetle (Lucanus cervus)	
1324	Greater Mouse-eared Bat (Myotis myotis)	
1321	Geoffroy's Bat (Myotis emarginatus)	
1323	Bechstein's bat (Myotis bechsteini)	
1163	Bullhead (Cottus gobio)	
1096	Brook lamprey (Lampetra planeri)	

3. Germany

3.1. The German context

In Germany, nature conservation responsibilities are devolved to the *Länder*. However, the Federal conservation law (Bundesnaturschutzgesetz - BuNa) sets the framework for the laws of the *Länder*. The latter then have the responsibility and competency to legislate on nature conservation, including Natura 2000.

According to the Federal Environment Ministry, by June 2002, the total number of proposed SCIs in Germany was 3,533, covering approximately 6.7 per cent of its national territory (2,385,211 ha terrestrial plus 814,454 ha offshore).¹ Additional sites were proposed in 2004, and these bring the Natura 2000 coverage in Germany to around 9.2 per cent. German territory includes sites in the Atlantic and Continental biogeographic regions.

3.2. The Rhön

The *Hohe Rhön* proposed Site of Community Importance (pSCI) is situated within the 185,000 ha Rhön Biosphere Reserve, straddling three German *Länder*: Hessen, Thuringia and Bavaria. Around 60,000 ha of the Reserve are situated in Hessen, of which the *Hohe Rhön* pSCI covers approximately 10 per cent. Thuringia and Bavaria have designated respective areas in their territories, adding to what is effectively one large transboundary pSCI. That said, each *Bundesland* is only responsible for the management of areas under their jurisdiction.



There are important socio-economic differences between the three *Länder*, which reflect in the land use and hence landscape, and in the stakeholder acceptance of Natura 2000. Most apparent are differences in economic status and land-use history, with farm structures in Thuringia, for instance, different to those in Hessen and Bavaria. Thuringia,

¹ <u>http://www.bmu.de/sachthemen/natbio/ffh_tabelle.php</u> (accessed 23 July 2002)

a former member of the GDR, has much larger farms and field units, relics of a collective farm structure in Communist Germany. Many of these farms are now run as limited shareholder companies (GmbHs), with only some smaller farms set up by private individuals after 1990. Hessen, on the contrary, has always had small farms owned or leased by individual farmers. As a consequence of these differences, management planning in each *Land* will require a different approach. This report will only consider the situation in Hessen.

Hessen first notified a selection of sites to the European Commission in June 1998. Since then, the government revised their site proposal three times to respond to shortcomings criticised by the Commission. As elsewhere in Germany, there was much opposition to site designation from local stakeholders, and more significantly from the regional government itself. Public opposition meant that stakeholder consultation procedures were often slow and difficult, although no major delays were reported as a consequence. However, the lack of support for Natura 2000 at ministerial level (ie in Hessen's government) was considered to be the cause of significant delays, first in forwarding site proposals to the German Federal Ministry, and consequently to the European Commission. Particularly in Hessen's cabinet, which adopts the lists of proposed sites for Hessen, support for Natura 2000 was weak.

The Rhön pSCI was put forward within the Continental biogeographical region, for which the Commission is due to adopt a final list in 2004/5. The *Hohe Rhön* is topographically complex, spanning heights from 420 to 900 meters above sea level. The landscape is characteristically open, with wide vistas and a patchwork of habitats. Few habitats cover more than 1 per cent of the overall area. Asperulo-Fagetum beech forests (9130), mountain hay meadows (6520) and species-rich Nardus grasslands, on silicious substrates in mountain/submountain areas (6230, priority habitat type) are most dominant, covering around 28 per cent, 6 per cent and 3 per cent of the area, respectively. Livestock and some arable farming are the dominant forms of land use, but forestry is also important in places. The *Hohe Rhön* is also an important destination for those with an interest in outdoor activities, in particular hang gliding and model aircraft flying. Around one quarter of the pSCI is used as a military training ground.

In Hessen, management has focused on the restoration of abandoned and overgrown grassland habitats, on securing continued extensive land management, on the eradication of invasive species and on visitor guidance. Moreover, compensation has been paid to support the cessation of certain activities, such as certain forestry activities. A wide range of EU and national funds has been used to ensure appropriate land management. Most important, however, is the use of agri-environment payments (HELP scheme). In terms of promoting the wider region and the biosphere reserve, a key initiative has also been the marketing of local produce that respects good land management practices. This has not, however, been specifically linked to the Natura 2000 site.

The following table provides an overview of key habitats, species and issues in the Rhön.

% of 60,000 ha total LIFE	Issues
	% of 60,000 ha total LIFE

	area	
34.31-34.34/6210 Semi-natural dry grasslands and scrubland facies on calcareous substrates (Festuco-Brometalia)	5% (of which 10% has important orchid sites)	Land abandonment, overgrowth
35.1/ 6230 Species-rich Nardus grasslands on siliceous substrates in mountain and submountain areas	6%	idem
38.3/6520 Mountain hay meadows	4%	Idem, also intensification of use
31.88/5130 Juniperus communis formations on calcareous heaths or grasslands	0.1%	
41.13/ 9130 Asperulo-Fagetum beech forests	10.5%	Inappropriate forestry practices (focus on certain tree species and age classes means loss of species and structural diversity)
41.4/9180 Tilio-Acerion ravine forests	1.4%	Idem
44.3/91E0 Residual alluvial forests (Alnion glutinoso-incanae)	0.4%	Degradation by grazing cattle (inadequate fencing of gallery woods), felling of trees
41.11/9110 Luzulo-Fagetum beech forests	0.3%	Inappropriate forestry practices (focus on certain tree species and age classes means loss of species and structural diversity)
41.16/9150 Calcareous beech forests (Cephalanthero-Fagion)	0.1%	Idem
44.A1-44.A4/91D0 Bog woodland	0.2%	Idem
51.1/7110 active raised bogs 51.2/7120 degraded raised bogs still capable of regeneration	0.2%	Desiccation as result of past drainage and peat excavation; also eutrophication from run-off from surrounding land
54.5/7140 transition mires and quaking bogs	Less than 0.1%	Idem
53.3/7210 calcareous fens with Cladium mariscus and Carex davalliana 54.2/7230 alkaline fens	Together 0.2%	Negative effects of surrounding land use (eutrophication, drainage etc)
37.7-37.8 /6430 eutrophic tall herbs	0.3%	Degradation by grazing cattle (inadequate fencing)
54.12/7220 petrifying springs with tufa formation (Cratoneurion)	Less than 0.1%	Invading woody vegetation; use of some springs as water supply (artificial installations built)
61.5/8150 Medio-European siliceous scree	0.15%	

4. Spain

4.1. The Spanish Context

In June 2004, Spain had proposed sites under the habitats Directive that equated to around 23.5 per cent of its land area. Spanish territory includes sites in the Macaranesian, Alpine, Continental and Mediterranean biogeographical regions.

Spain has a federal system of government. The State sets framework legislation but the 17 regions have considerable autonomy in many areas of policy, including nature conservation. A common process was agreed between the State and the regions for identifying and proposing SCIs to the EC, and this has worked quite effectively. However, within this common framework, there have been some notable differences between regions in terms of the way the process has been pursued, the staff and technical resources allocated, etc. Differences are even more apparent now that authorities are beginning to address the question of site protection and management.

In the opinion of Ministry of Environment staff and others involved in the Natura 2000 process in Spain, Navarra is one of the better examples amongst Spanish regions. Although there have been problems (generally similar to those faced by other regions), the Natura 2000 team in the Navarra government has been relatively well equipped to take the process forward and has been particularly forward thinking and active in the area of site management. Some other Spanish regions have made very much less progress in this area.

4.2. The Regional Context - Navarra

Navarra has put forward 42 pSCIs which cover 24.18% of the region's land area (251 979 has). Uniquely, three biogeographical regions merge in the region, Atlantic, Alpine and Mediterranean. Habitats include alpine zones, rivers, wetlands/bogs, forest, matorral, grasslands, rocky areas, steppe and salt marshes. The region has a biodiversity strategy (1999-2004), a forestry strategy and a management plan for hunting. The region supports 236 species of bird (47% of those found in the EU), 75 species of mammal (50% of those found in the EU) and 52 habitats of Community Interest (23% of those found in the EU).

4.3. Alduide pSCI

Situated on the Spanish – French border, where the Atlantic and Alpine zones meet, Alduide (9038 has) is largely composed of beech woodland (58%). Extensive livestock grazing in higher altitudes has created acidic mountain pastures and heathland above the upper limit occupied by beech. A network of waterways and small wetland areas are dispersed throughout the site. Situated between two other forested pSCIs, Alduide plays an important role in connecting Navarra's Natura 2000 network. Being lower than other parts of the Pyrenees, Alduide also provides an important migratory route for birds and bats.

The rural area of the Alduide is currently in crisis with an ageing, declining and increasingly male population. The forestry sector is declining and creates little employment. Water and electricity are the resources which generate the largest income. The livestock sector is strongly dependent on support and its viability in the medium to long term is uncertain. Ecotourism may provide opportunities but is currently poorly developed. The Natura 2000 team within the government believe that the link between nature conservation and sustainable rural development could have positive socio-economic benefits for the area and local population.

59% of the area is owned by Local Authorities (Mancomunidad), 39% is common land and 2% is private land. The majority of the private land is divided into parcels of less than 2 hectares most of which are located on the northern slopes of Quinto Real. One of the most significant issues for the management of the site is 'El tratado de limites' signed by both the Spanish and French in 1856. This established the right in perpetuity for the inhabitants of Valle de Baigorri to graze the pastures on the northern slopes of the Quinto Real.

The following table provides an overview of key habitats, species and issues in Alduide. Shading indicates that the habitat or species has been identified as a key feature of the site in the management plan.

EU Code *priority	Habitats of Community interest	Associated Annex II / Annex I species	Issues
9120	Atlantic acidophilus beech forests with <i>Ilex</i>	Black woodpecker (Dryocopius martius), White backed woodpecker (Dendrocopus	Commercial management of the beech woodland has created large homogenous stands lacking structure,
9150	Medio European limestone beech forests of the <i>Cephalanthero-</i> <i>Fagion (very small</i> <i>area)</i>	<i>leucotus)</i> , Honey buzzard (<i>Pernis</i> <i>apivorus</i>), Red kite (<i>Milvus</i> <i>milvus</i>), Black kite (<i>Milvus</i> <i>migrans</i>), Golden eagle (<i>Aquila</i> <i>chrysaetos</i>), and Short toed eagle (<i>Cicaetus gallicus</i>).	
91E0	Aluvial forests with Alnus glutinosa and Fraxinus excelsor	Barbastelle bat Barbestella barbastellus Rosalina alpine	
4030 4090	European dry heaths Endemic oro- Mediterranean heaths with gorse	Red backed shrike (<i>Lanius</i> collurio)and Woodlark (<i>Lullula</i> arborea)	Management of species rich grasslands depends on the continuation of traditional extensive livestock grazing which is under threat
*6230	Species rich <i>Nardus</i> grasslands on silicious substrates in mountain areas	Rocky areas: Lammergeyer (<i>Gypaetus barbatus</i>), Egyptian vulture (<i>Neophron percnopterus</i>), Griffon vulture (<i>Gyps fulvus</i>) and	due to lack of profitability, an ageing population, 'improvement' of pastures in some areas (ploughing, scrub removal, use of fertilisers &

6212	Semi natural dry grassland and scrubland facies on calcareous substrates (<i>Festuco-Brometalia</i>) (very small area)	Peregrine falcon (Falco peregrinus).	pesticides), introduction of more productive non traditional breeds etc. Use of grazing areas on the northern slopes of Quinto Real is related to traditional unwritten family land distribution rather than the composition and quality of forage. This leads to areas which are overgrazed and others which are undergrazed. Traditional fires create erosion problems in some areas.
*7130	Active raised blanket bog		problems in some areas.
8310	Caves not open to the public	Greater horseshoe bat (<i>Rhinolophus ferrumequinum</i>), Lesser horseshoe bat (<i>Rhinolophus</i> <i>hipposideros</i>) and Schreibers bat (<i>Miniopterus schreibersi</i>)	
	Other habitats assessed to be key features of the site		
	Wetlands and pools		Local population manage some pools to encourage breeding frogs which they then catch.
	Rivers, streams and springs associated with priority species	Pyrennean desman (Galemys pyrenaicus), otter (Lutra lutra), European mink (Mustela lutreola) - latter two species not confirmed in the site but should recolonise. Kingfisher (Althedo athis)	Rubbish dumping, pollution, destruction of vegetation at headwaters.

5. UK

5.1. The UK context

Until 1999, overall responsibility for implementing the habitats Directive and approving proposed SCIs in the UK rested with the former Department of the Environment. Since 1999, devolution has altered the political landscape of the UK. In Scotland, Wales and Northern Ireland, implementation of the habitats Directive (including site selection) is now a devolved matter for each of the country administrations (the Scottish Executive, the Welsh Assembly Government and the Northern Ireland Executive); The Department for the Environment Food and Rural Affairs is responsible for implementation of the Directive in England. Ultimately, relations with the European Union and obligations arising out of the Treaties remain the responsibility of the UK Government.

Advice to government on the site selection has been provided by the statutory nature conservation agencies (the Countryside Council for Wales, English Nature and Scottish Natural Heritage, together with the Environment and Heritage Service in Northern Ireland). The work of the agencies is co-ordinated through the Joint Nature Conservation Committee (JNCC), ensuring that common standards for site selection are maintained throughout the UK.

The UK is situated entirely within the Atlantic biogeographical region. In July 2004, 76 of the habitat types listed in the habitats Directive were known to occur within the UK (excluding Gibraltar), and 43 species were known to occur (or to have occurred in recent times) as native populations within UK territory (again, excluding Gibraltar). The UK has proposed 608 candidate sites covering a total area of over 2 504 000 ha.

5.2. The New Forest cSAC

The New Forest proposed Site of Community Importance - or 'candidate Special Area of Conservation' (cSAC) - covers 29,000 ha, and forms part of the very recently created 58,000 ha New Forest National Park. It is one of the most important sites for wildlife in the UK. The site has been put forward to the European Commission within the Atlantic biogeographical region. The list for this region is due to be adopted by the Commission in 2004/5.



The cSAC supports a complex mosaic of wildlife habitats formerly common in lowland western Europe, but now rare and fragmented. The major components are the extensive wet and dry heaths with their rich valley mires and associated wet and dry grasslands, the ancient pasture and enclosed woodlands, the network of clean rivers and streams, and frequent permanent and temporary ponds. The New Forest also hosts one of only four sites of bog woodland in the UK considered to be of sufficient size, structure and function to merit selection, and one of the best sites of ancient residual alluvial forests in the UK. Outstanding examples of an additional eleven habitats of European interest are also present.

Over 90 per cent of the cSAC is former Crown land, now owned by the Minister of Agriculture (ie the State) and managed by the Forestry Commission. About two-thirds of this land is managed under the Rights of Common by the 'Verderers' of the New Forest. Less than 100 private owners and occupiers manage most of the rest of the land, with smaller plots managed by English Nature, Hampshire County Council, the National Trust and Hampshire Wildlife Trust (non-governmental).

The New Forest cSAC is dependent upon the management activities of the various owners and occupiers, and – perhaps most importantly - the Commoners. Of fundamental importance throughout the former Crown lands and adjacent area is the continued existence of a pastoral economy based on Rights of Common and Mast. There are six different Rights of Common in the New Forest, of which the Common Right of Pasture (the right to turn out ponies, horses, cattle and donkeys) and the Common Right of Mast (the right to turn out pigs in the pannage season in autumn to collect acorns and beech nuts) are the most relevant today. The Commoners' stock - mainly cattle and ponies - roam freely over extensive areas of the New Forest's unenclosed lands, thus playing a

vital role in maintaining open habitats free of scrub. In particular, they control the more aggressive species such as bracken and purple-moor grass, maintaining the richness and variety of heathland and woodpasture habitats.

In 1997, Hampshire County Council - the responsible local authority - set up the New Forest Partnership, involving all key interest groups and authorities, to develop a comprehensive management plan for the New Forest cSAC. While English Nature took the lead in drawing up Part I to IV of the management plan, outlining the site specific and technical information, the other relevant bodies produced management schemes for each of the sub-units under their respective responsibility. Part V of the management plan comprises these sub-management schemes. Most of the information for the management plan was compiled on the basis of detailed inventories and surveys, and much of the information was compiled for the first time in a single document.

While the notification of part of the New Forest as a European site (cSAC) has probably brought the biggest change in the area in terms of nature conservation in recent years, the New Forest's new national park status (28 June 2004), is likely to bring further important changes in terms of management. Most significant is likely to be the creation of a national park authority, which will also become the statutory planning authority of the area.

EU	Annex I and Annex II Habitats and	Issues
Code	Species of Community interest	
*priority		
3110	Oligotrophic waters containing very few	Issues that affect habitat condition are as follows:
	minerals of sandy plains (Littorelletalia	· Drainage of wetland habitats for improved grazing and
3130	uniflorae)	forestry
	Oligotrophic to mesotrophic standing waters	· Afforestation of heathland habitats with conifers and other
1010	with vegetation of the Littorelletea uniflorae	non-native species
4010	and/or of the Isoëto-Nanojuncetea	· Essential grazing by commoners' animals is vulnerable to
4030	Northern Atlantic wet heaths with Erica	current economic trends
6410	tetralix	Increased recreational pressures.
7150	European dry heaths	Land managers are addressing these issues through the
7150	Molinia meadows on calcareous, peaty or	emerging cSAC Management Plan, through the
0120	clayey-silt-laden soils (Molinion caeruleae)	proposed National Park, and through supplementary funding
9120	Depressions on peat substrates of the	for restoration, e.g. LIFE funding. Preliminary actions are
	Rhynchosporion	being taken to carry out restoration measures over the next 20-
9130	Atlantic acidophilous beech forests with Ilex	50 years.
9130 9190	and sometimes also Taxus in the shrublayer (Quercion robori-petraeae or Ilici-Fagenion)	
9190	Asperulo-Fagetum beech forests	
91D0	Old acidophilous oak woods with Quercus	
91E0	robur on sandy plains	
JILO	Bog woodland	
	Alluvial forests with Alnus glutinosa and	
7140	Fraxinus excelsior (Alno-Padion, Alnion	
7230	incanae, Salicion albae)	
/ 200	Transition mires and quaking bogs	
1044	Alkaline fens	
1083	Southern damselfly Coenagrion mercuriale	
1166	Stag beetle Lucanus cervus	

The following table provides an overview of key habitats, species and issues in the New Forest.

Great crested newt Triturus cristatus	
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6. The wider EU 15 context

The lists of sites foreseen in the habitats Directive are divided in seven bio-geographic regions (Pannonian, Boreal, Continental, Atlantic, Alpine, Macaronesian and Mediterranean, see map below) within the territory of the Union. The first list for the Macaronesian region (Madeira, Azores and Canary islands) was agreed in December 2001. The second list was adopted in December 2003 for the Alpine region. In December 2004, lists were adopted for the Atlantic and Continental regions, and in January 2005 the Boreal list was adopted. The lists are established on the basis of proposals made by the Member States, which are subsequently evaluated with the assistance of the European Environmental Agency.

In June 2004, all of the EU15 Member States had submitted lists of proposed Sites of Community Importance (pSCI) under the habitats Directive. The average coverage of national territories by proposed sites was around 14 per cent. There was considerable variation between Member States. Coverage ranged from around 7.5 per cent in France or 9 per cent in Germany to more substantial lists from Greece (20.9 per cent), Spain (23.5 per cent) and Denmark (23.8 per cent). However only the national list of the Netherlands was assessed as largely complete. All the other national lists still had shortcomings and needed to be completed.



The next step for the networks is the designation of all the sites by the Member States under their national law, including the granting of an appropriate national protection status and establishing a necessary management regime. The Commission's decisions on the site lists stress that for a number of habitat types and species, Member States still need to complete the list with further site proposals. This last fine-tuning of the list will make the network even more efficient in the future. The lists will be completed at a later stage for these habitat types and species in the light of additional knowledge.

Some of the new Member States have begun to submit site lists, but these have not yet been considered by the Commission. Consideration of these new lists will be another major step in the establishment of the Natura 2000 network.